



ERoy D. BACA, SHERIFF

County of Los Angeles
Sheriff's Department Headquarters
4700 Ramona Boulevard
Monterey Park, California 91754-2169



September 2, 2003

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
Los Angeles, California 90012

Dear Supervisors:

**ADOPT RESOLUTION TO ACCEPT A FEDERAL BYRNE
BLOCK GRANT FUNDING FROM THE GOVERNOR'S OFFICE OF
CRIMINAL JUSTICE PLANNING FOR THE LOS ANGELES COUNTY
ANTI-DRUG ABUSE ENFORCEMENT PROGRAM
(ALL DISTRICTS) (3 VOTES)**

IT IS RECOMMENDED THAT YOUR BOARD:

- 1 Adopt the enclosed Resolution required by the State whereby your Board:

Accepts Fiscal Year (FY) 2003-04 Federal Byrne Block Grant funding of \$7,010,322, allocated to the County of Los Angeles by the Governor's Office of Criminal Justice Planning (OCJP) to continue the countywide Los Angeles County Anti-Drug Abuse Enforcement Program.

Approves the Los Angeles Countywide Comprehensive Plan (Local Plan) as the basis for the Los Angeles County Anti-Drug Abuse Enforcement Program consisting of ten projects, as adopted by the Los Angeles County Anti-Drug Abuse Committee (Committee).

Approves the Committee's decision to continue the Anti-Drug Abuse Enforcement Program in FY 2003-04 through four (4) county administered projects, of which the "Los Angeles County Drug Court Treatment

A Tradition of Service

Enhancement Program (LADTEP)" was selected to replace, at no additional County cost, the project entitled, "Los Angeles County Drug-testing Enforcement Program (LADEP)," for which funding expired on June 30, 2003, and six (6) municipally administered projects, including the newly selected "Los Angeles Regional Gang Information Network (LARGIN)" project.

Approves the Committee's apportionment of the FY 2003-04 County allocation of \$7,010,322 (100 percent) among the four (4) county administered projects and the six (6) municipally administered projects, in the amounts of \$2,265,173 (32 percent), and \$4,745,149 (68 percent), respectively.

Approves the Operational Agreement, which binds the participating agencies to implement the Los Angeles County Anti-Drug Abuse Enforcement Program, collaboratively through their respective projects, as adopted by the Committee.

- Authorizes the Sheriff, the District Attorney, the Chief Probation Officer, and the Executive Officer-Clerk of the Board of Supervisors, or their designees, to serve as Project Directors of their projects, and on behalf of the County, to execute their FY 2003-2004 Anti-Drug Abuse Enforcement Program applications, which, when duly executed by the OCJP Executive Director on behalf of the State, will convert to State grant award agreements; any attendant documents, subsequent amendments, modifications, and augmentations; and the Operational Agreement, pertaining to any of the Anti-Drug Abuse Enforcement Program's projects (Enclosure I).

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Each year the Governor's Office of Criminal Justice Planning (OCJP) allocates Federal Edward Byrne Memorial State and Local Law Enforcement Assistance Formula Grant Program (Byrne Block Grant) funding to California's 58 counties in support of the Statewide Anti-Drug Abuse Enforcement Program. Countywide steering committees maintain local plans as the basis for local anti-drug enforcement programs; they select projects, determine their continuation, and apportion the allocations. The allocations are secured from the State by a yearly application/grant award process subject to authorization by resolution from local governing bodies. The Committee, formed in 1990, consists of representatives from the Los Angeles Superior Court; the Los

Angeles County District Attorney's Office; the Los Angeles County Sheriff's Department; the Los Angeles County Probation Department; the Los Angeles County Public Defender; the Los Angeles Mayor's Office; the Los Angeles City Attorney's Office; the Chief of Police, Los Angeles Police Department; all other municipal Police Chiefs in the County who are represented by the President and two (2) Chiefs selected by the Executive Committee of the Los Angeles County Police Chiefs' Association; the County Drug Administrator, Department of Health Services; and the Chairman of the Narcotics and Dangerous Drugs Commission. The Sheriff's Department chairs the Committee.

The OCJP published Los Angeles County's FY 2003-04 allocation of \$7,010,322 and released the application packet on April 15, 2002 (Attachment I). On May 8, 2003, the Committee reviewed the FY 2002-03 Los Angeles County Anti-Drug Abuse Enforcement Program's four (4) county administered and five (5) municipally administered projects, and new proposals. On May 22, 2003, the Committee selected two (2) new projects and apportioned the allocation. One of the new projects, to be administered by the Countywide Criminal Justice Coordination Committee, Executive Office of the Board of Supervisors, with support from the Probation Department and the Los Angeles Superior Court, entitled, "Los Angeles County Drug Court Treatment Enhancement Program (LADTEP)," replaces the Los Angeles County Drug-testing Enforcement Program (LADEP), for which the four-year funding cycle expired on June 30, 2003. The other new project, "Los Angeles Regional Gang Information Network (LARGIN)," will be administered under the auspices of the Los Angeles County Police Chiefs' Association through the project, "Los Angeles County Regional Criminal Information Clearinghouse (LACRCIC)," also referred to as the "L.A. Clearinghouse."

The County's participation in the LARGIN project will be limited to one (1) sergeant contributed in-kind by the Sheriff's Department. Funding of \$390,000 for LARGIN was derived from a reduction of the Committee's FY 2003-04 apportionments, respectively, 4.28 percent from each of the seven (7) ongoing projects and the new LADTEP project, and ten percent from the ongoing L.A. Clearinghouse (Attachment II).

On May 29, 2003, the Committee approved the Local Plan that reflects the updated FY 2003-04 Los Angeles County Anti-Drug Abuse Program (Attachment III). The Committee also adopted the Operational Agreement, which commits the participating agencies to their respective projects and the Los Angeles County Anti-Drug Abuse Enforcement Program overall. This agreement is included with each application and will be integral to the grant award agreements (Attachment IV).

The Sheriff's Department is the single point of contact for the Los Angeles County Anti-Drug Abuse Enforcement Program. As such, the Sheriff's Department must submit its application, and those of the other participants, to the OCJP under one cover; and recommend that your Board, as the County's governing body, accept by resolution, the State's allocation of Byrne Block Grant funds to the County; approve the Committee's actions; authorize implementation of the County administered projects; and authorize each of the County applicant agencies to enter, on your Board's behalf, into their respective grant awards agreements with the State. The applications were submitted on June 24, 2003.

Concurrently, municipal government action is being taken regarding the six (6) municipally administered projects. The Los Angeles City Council already has adopted a resolution for its project, "Narcotics Enforcement Surveillance Team (NEST)." In the near future, the Hawthorne City Council will be considering passage of a resolution concerning the five (5) projects under its administrative jurisdiction.

Implementation of Strategic Plan Goals

The Los Angeles County Anti-Drug Abuse Enforcement Program, a multi-jurisdictional effort directed at eliminating the prevalence of illicit drugs throughout Los Angeles County, meets the County's Strategic Goal 4, "Fiscal Responsibility." Specifically, this program satisfies Strategy 1, Objective 3, by its utilization of grant revenue awarded by the State.

A synopsis of each county and municipally administered project, its apportionment, and funding year appears below.

COUNTY ADMINISTERED PROJECT APPLICATIONS (Attachment V)

FY 2003-04 apportionment: \$2,265,173 (32.31 percent)

The following are the four (4) projects administered by various county departments:

Community Oriented Multi-Agency Narcotics Enforcement Team (COMNET), a task force led by the Los Angeles County Sheriff's Department, with collaboration from the Los Angeles County District Attorney and the Los Angeles County Probation Department. The COMNET addresses narcotics-related problems in unincorporated areas, contract cities, and other municipalities.

FY 2003-04 apportionment: \$1,372,509; sixth year of funding (Attachment V-A).

Anti-Drug Abuse/Re-Entry for Drug Abuse Program (REDAP), operated by the Probation Department, the Department of Health Services, and the Los Angeles Superior Court. The REDAP provides transitional housing, facilitates participation in drug treatment services and enhances community reintegration to drug addicted offenders sentenced to State prison, who are granted probation for enrollment in the Los Angeles Superior Court Sentenced Offender Drug Court program.

FY 2003-04 apportionment: \$246,217; second year of funding (Attachment V-B).

Los Angeles County Drug Court Treatment Enhancement Program (LADTEP), implemented by the Countywide Criminal Justice Coordination Committee, Executive Office of the Board of Supervisors, with the support of the Los Angeles County Probation Department. The LADTEP enhances drug testing, supervisory enforcement provisions of the Drug Court Programs in the Los Angeles Superior Court Districts, and also provides for educational, vocational and job training services.

FY 2003-04 apportionment: \$364,160; first year of funding (Attachment V-C).

Clearinghouse Electronic Surveillance System (CHESS), implemented by the Los Angeles County District Attorney's Office, with support of the Los Angeles County Regional Criminal Investigation Clearinghouse (LACRCIC, aka: L.A. Clearinghouse). The CHESS project provides wiretap screening by the District Attorney, direct access to L.A. Clearinghouse investigators for review of the wiretap clearance and implementation process, vertical prosecution of cases derived from wiretaps, and training for State and local law enforcement officers on the use and preparation of wiretaps.

FY 2002-03 apportionment: \$282,287; third year of funding (Attachment V-D).

MUNICIPALLY ADMINISTERED PROJECT APPLICATIONS (Attachment VI)

FY 2003-04 apportionment: \$4,745,149 (67.69 percent)

The following are the six (6) projects, three (3) of which are submitted under one (1) application, administered by entities subject to municipal jurisdictions within the county:

Narcotics Enforcement Surveillance Team (NEST), implemented by the Los Angeles Police Department and the Los Angeles City Attorney, with collaboration from the Los Angeles County District Attorney, and cooperation from the Los Angeles Joint Drug Intelligence Group. The NEST operates within the City of Los Angeles, targets street-level drug offenders in narcotics infested

neighborhoods, prosecutes criminal cases, and enforces codes that ensure eviction of drug offenders residing in rental properties.

FY 2003-04 apportionment: \$1,758,095; sixth year of funding (Attachment VI-A).

Los Angeles County Regional Criminal Information Clearinghouse

(LACRCIC, aka: L.A. Clearinghouse) implemented under the auspices of the Los Angeles County Police Chiefs' Association (LACPCA), with the City of Hawthorne as the contractual proponent. The L.A. Clearinghouse is an intelligence gathering entity, linked with State and national networks, that supports all law enforcement agencies in this county in coordinating investigations and targeting drug trafficking organizations.

FY 2003-04 apportionment: \$1,413,060; thirteenth year of funding (Attachment VI-B).

Allied Laboratory Enforcement Response Team (ALERT); Burbank Airport Narcotics Enforcement Team (BANET), and Criminal Racketeering Asset Forfeiture Taskforce (CRAFT), implemented by the Los Angeles Interagency Metropolitan Police Apprehension Crime Task Force (LA IMPACT), under the auspices of its Board of Directors, and LACPCA, with the City of Hawthorne as the contractual proponent. The ALERT is a partnership with the Bureau of Narcotics Enforcement, the Los Angeles County District Attorney's Office through a vertical prosecution component titled, "Drug Endangered Children (DEC)," and LA IMPACT to combat clandestine methamphetamine laboratories for the purpose of clean-up and prosecution. The BANET is a narcotics trafficking intervention effort at Burbank Airport that, with support from the Drug Enforcement Administration, provides operational liaison with other airports. The CRAFT targets money laundering in the County through a multi-jurisdictional team of federal, state, and local law enforcement agents and the Los Angeles County District Attorney's Office.

FY 2003-04 apportionments: ALERT, \$571,507; BANET, \$157,289; both ninth year funding; CRAFT, \$455,198; fifth year funding, for a total apportionment of \$1,183,994.

LA IMPACT opted to redistribute the Committee's apportionment as follows:

ALERT: \$292,646 for the clandestine laboratory component, and \$261,200 for its "Drug Endangered Children (DEC)" vertical prosecution component; BANET: \$170,509, and CRAFT: \$459,639 (Attachment VI-C).

Los Angeles Regional Gang Information Network (LARGIN), to be operated through the L.A. Clearinghouse under the auspices of LACPCA, and staffed with

personnel from the Los Angeles Police Department, and one (1) county personnel item, a sergeant, contributed by the Sheriff's Department. The LARGIN project will make available gang and narcotics-related intelligence, parole and probation data through the California Department of Corrections and the California Youth Authority for cross-jurisdictional investigative case management, and deployment of suppression and surveillance teams.
FY 2003-04 apportionment: \$390,000 for one year of funding (Attachment VI-D).

FISCAL IMPACT/FINANCING

The FY 2003-04 Byrne Block Grant funding of \$7,010,322, allocated by the State to the County of Los Angeles, was apportioned to Los Angeles County, the City of Los Angeles, and the City of Hawthorne to offset the cost of the countywide Anti-Drug Abuse Enforcement Program projects. No match is required. The new County administered FY 2003-04 LADTEP project replaces the prior year FY 2002-03 LADEP project with no additional personnel and no program cost increase. The only County personnel item assigned to the new municipally administered FY 2003-04 LARGIN project will be a non-grant funded sergeant contributed by the Sheriff's Department.

The Sheriff's Department, the District Attorney's Office, the Probation Department, and your Board (hereafter referred to as the "County project grantees") have included in their FY 2003-04 Departmental Budgets revenues equivalent to the apportionments of their respective County administered projects and applicable costs for participating in municipally administered projects. Accordingly, the County will front \$2,763,660, of which \$2,265,173 will be reimbursed with Byrne Block Grant funding by the State directly to the Sheriff's Department, the Probation Department, the District Attorney's Office and the Board of Supervisors for their respective projects. A total of \$498,487 will be reimbursed directly to the County project grantees for their participation in municipally administered projects. The latter amount will be reimbursed to the County project grantees by the municipal project grantees from their projects' Byrne Formula Grant funds totaling \$4,745,149, as apportioned by the Committee, and as awarded by the State (Enclosure II).

Twenty-six (26) County personnel items are assigned to the Anti-Drug Abuse Enforcement Program projects. Sixteen (16) positions are fully grant funded: nine (9) Sheriff personnel items; four (4) Probation personnel items, and three (3) District Attorney personnel items. Nine (9) positions are partially grant funded: four (4) Sheriff's personnel items; two (2) Probation Department personnel items, and three (3) District Attorney items. One (1) Sheriff's personnel item is contributed in-kind.

The following displays the projects' funding. Further details about County personnel items in both County and municipally administered projects may be found in Enclosure II.

FY 2003-04 Byrne Funding Allocation, State to County: **\$7,010,322**

County Administered Projects: **\$2,265,173**

GRANTEE	PROJECT	APPORTIONMENT		
Sheriff	COMNET	\$1,372,509		
COMPONENT	PERSONNEL	OVERTIME	SERVICES & SUPPLIES	TOTAL
Sheriff	\$849,363	\$114, 808	\$45,000	\$1,009,171
District Attorney	\$156,725	-	-	\$156,725
Probation	\$176,230	\$30,383	-	\$206,613
POSITIONS	Sheriff	9	1 Sergeant 6 Deputies (Bonus I Investigators) 1 Operations Assistant III 1 Sheriff's Station Clerk II	
	District Attorney	1	1 Deputy District Attorney IV	
	Probation	2	2 Deputy Probation Officers II (DPO II)	

GRANTEE	PROJECT	APPORTIONMENT		
Probation	REDAP	\$246,217		
COMPONENT	PERSONNEL	OVERTIME	SERVICES & SUPPLIES	TOTAL
Probation	\$200,266	-	\$45,951 (\$28,759 to Community Based Organization)	\$246,217
POSITIONS	Probation	3	1 Supervising DPO (20% funded) 2 DPO II (100% funded)	

GRANTEE	PROJECT	APPORTIONMENT		
Board of Supervisors	LADTEP	\$364,160		
COMPONENT	PERSONNEL	OVERTIME	SERVICES & SUPPLIES	TOTAL
Probation	\$30,000	-	\$334,160 (\$300,000 to Drug Courts)	\$364,160
POSITIONS	Probation	1	1 Investigator Aide (100% funded)	

GRANTEE	PROJECT	APPORTIONMENT		
District Attorney	CHESS	\$282,287		
COMPONENT	PERSONNEL	OVERTIME	SERVICES & SUPPLIES	TOTAL
District Attorney	\$248,039		\$34,248	\$282,287
POSITIONS	District Attorney	3	3 Deputy District Attorney III (Salary 56% funded; EB @ 35% thereof)	

SUBTOTAL (County Administered Projects): **\$2,265,173**

Municipally Administered Projects **\$4,745,149**

GRANTEE	PROJECT	APPORTIONMENT		
City of Los Angeles	NEST	\$1,758,095		
COMPONENT	PERSONNEL	TOTAL		
LAPD	-	\$970,691		
LA City Attorney	-	\$623,687		
District Attorney	\$163,718	\$163,718		
POSITIONS	District Attorney	1	1 Deputy District Attorney IV	

GRANTEE	PROJECT	APPORTIONMENT		
Hawthorne	ALERT/BANET/CR AFT	\$1,183,994		
COMPONENT	PERSONNEL	OVERTIME	SERVICE & SUPPLIES	TOTAL
LA Impact	-	-	-	\$961,766
District Attorney (ALERT-DEC)	\$117,997	-	\$2,003	120,000
Sheriff (ALERT)	\$40,000	\$28,152	-	\$68,152
Sheriff (BANET)	\$20,000	\$14,076	-	\$34,076
POSITIONS	District Attorney	1	1 Deputy District Attorney III (100% funded)	
	Sheriff (ALERT)	2	2 Deputies, Bonus I Investigators (partially funded)	
	Sheriff (BANET)	1	1 Deputy Bonus II Investigator (partially funded)	

GRANTEE	PROJECTS	APPORTIONMENT		
Hawthorne	LA Clearinghouse	\$1,413,060		
COMPONENT	PERSONNEL	OVERTIME	SERVICE & SUPPLIES	TOTAL
LACRCIC, and others	-	-	-	\$1,300,519
Sheriff	\$112,541	-	-	\$112,541
POSITIONS	Sheriff	1	1 Lieutenant (partially funded)	

GRANTEE	PROJECTS	APPORTIONMENT		
Hawthorne	LARGIN	\$390,000		
COMPONENT	PERSONNEL	OVERTIME	SERVICE & SUPPLIES	TOTAL
LACRCIC, and others	-	-	-	\$390,000
POSITIONS	Sheriff	1	1 Sergeant (Unfunded/In-kind)	

SUBTOTAL (Municipally Administered Projects):	\$4,745,149
SUBTOTAL (County Administered Projects):	\$2,265,173

TOTAL BYRNE GRANT FUNDING ALLOCATION, STATE TO COUNTY	\$7,010,322
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FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The Los Angeles County Anti-Drug Abuse Enforcement Program is funded with Federal Byrne Formula Grant Program funding, issued yearly by the Bureau of Justice Assistance, Office of Justice Programs, United States Department of Justice, to the State of California. The OCJP annually allocates a portion of this Federal funding received by the State to the County of Los Angeles. The Byrne Formula Grant Program is authorized by the Omnibus Crime Control and Safe Streets Act of 1968, and the Anti-Drug Abuse Act of 1998, as amended.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

No immediate impact on current services or projects is anticipated. The Public Defender and Alternate Public Defender anticipate that the effect of the countywide Anti-Drug Abuse Enforcement Program on operations may be managed and absorbed within their existing resources (Attachment VII).

CONCLUSION

Upon approval by your Board, the Department requests that the Executive Officer of the Board of Supervisors return to the above address five (5) copies of the Board letter denoting adoption of the recommendations, and five (5) copies of the Resolution with original signatures and the County Seal, to the attention of Christy Guyovich, Sergeant, Administrative Services Division. Sergeant Guyovich may be reached at (323) 526-5230. Inquiries concerning this Board letter should be addressed to Karen J. Anderson, Manager, Grants Unit, Fiscal Administration. Ms. Anderson may be reached at (323) 526-5408.

Inquiries concerning the Los Angeles County Anti-Drug Abuse Enforcement Program and the Anti-Drug Abuse Committee may be directed to Ronnie M. Williams, Commander, Detective Division. Commander Williams may be reached at (323) 526-5169.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Leroy D. Baca". The signature is fluid and cursive, with the first name "Leroy" written in a larger, more prominent script than the last name "Baca".

LEROY D. BACA
SHERIFF